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CALIFORNIA STATE SHERIFFS' ASSOCIATION

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California Sheriff is the official publication of California State Sheriffs' Association Foundation (CSSAF). Articles or statements of individual authors do not necessarily reflect the views of California State Sheriffs' Association Foundation (CSSAF). Published quarterly, the magazine is designed to keep sheriffs and members informed and aware regarding the association and California law enforcement.

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Association Mission Statement: To support the role of Sheriff as the Chief Law Enforcement Officer in each county and to speak as a collective statewide voice on matters of public safety.

Foundation Mission Statement: To provide education and training services to the 58 Elected Sheriffs of California, their departmental employees and other members of the California State Sheriffs' Association.

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President's Message



- SHERIFF DAVID ROBINSON
- KINGS COUNTY

Dear Friends,

I welcome all of you to this edition of the *California Sheriff*. As I write this letter, I reflect on my 25-year career in law enforcement with the culmination this past June becoming the President of this great organization.

While we are all apart due to the COVID-19 pandemic, I am encouraged as things begin to open back up and return to normal. Unfortunately, the CSSA 126th Annual Conference, scheduled for mid-June had to be cancelled in Riverside County. All of us look forward to getting back to our face-to-face meetings and interactions with our fellow law enforcement partners. Web-based meetings have worked, but there is nothing better than those face-to-face interactions to get the most out of our time together.

When I ran for the Office of Sheriff in 2010, I had no idea all the trials we would face as an organization these last 10 years. My first year in office, we had the realignment of state prison inmates to counties jails. In Kings County, we saw a doubling of our inmate population from 300 to 600 inmates in less than three short years. Locally, it caused me great concern and we began to see the impacts of a more sophisticated inmate population. Inmate assaults on staff, narcotics in the facility, mental health issues, and inmate deaths all were on the rise. We quickly adjusted by adding more staff and creating teams of staff members to investigate, classify, and isolate problem inmate populations. Almost 10 years later, we have reached major milestones and have adjusted to this new way of jail life.

I've spent the majority of my career working investigations, patrol, and gangs. Naturally, with that as my background, I try to implement and support those areas in my own organizations. I wouldn't be where I am today, halfway through my third term as Sheriff, if it wasn't for my amazing staff across all divisions.

Of course, in order to have a great work life, one's home life must be equally important. My wife, Melonie and I, are blessed to have four great kids and a plus-one kid that we have been honored to be a part of her life. Jordan, Tim, Ethan, Eli, and Sierra keep us grounded. My wife, Melonie, is my rock. She has a work ethic that is equal to mine and we enjoy each and every day together. Without family, this job can consume someone, so I thank them for being there for me throughout this journey.

I am the third Kings County Sheriff to become the President of the California State Sheriffs' Association and the first from Kings County in 70 years (Kings County Sheriff W.V. Buckner (1927) and Sheriff Orvie Clyde (1950)).

The role of the Sheriff is unique, in that we are elected by the people and truly work directly for the people. One thing I learned very quickly is to work well with all people. I have been fortunate enough to have worked with great folks at all levels of government, from the Governor's Office to the President's Office. While we may have differences, we have more in common than most people think.

As the incoming President of this fine organization, I plan to continue with the great relationships we have built and developing new ones to the best of my ability, and to find common ground with all parties to bring the best possible outcomes for any issues which arise. It is an honor to represent all California Sheriffs at the highest level. I am committed to ensuring I do everything I can to continue to uphold the Office of the Sheriff in serving as President of the California State Sheriffs' Association.

Sincerely,

Sheriff David Robinson

Sheriff-Coroner-Public Administrator 🔯



The California State Sheriffs Association (CSSA) would like to recognize and thank outgoing CSSA President, Contra Costa County Sheriff David Livingston for his outstanding service to CSSA and all of California's Sheriffs over the past eighteen months. Sheriff Livingston presided over CSSA with dedication and commitment. We are truly grateful for his leadership of CSSA.

CSSA would like to congratulate our 2020-2021 Officers

who were sworn in by the Honorable Congressman Devin Nunes.



From left to right (Placer County Sheriff Devon Bell, Sergeant-at-Arms; San Benito County Sheriff Darren Thompson, Secretary; the Honorable Congressman Devin Nunes; Kings County Sheriff David Robinson, President; Lassen County Sheriff Dean Growdon, 1st Vice President; Butte County Sheriff Kory Honea, 2nd Vice President; and Tulare County Sheriff Mike Boudreaux, Treasurer)

Executive Director's Perspective



- M. CARMEN GREEN
- EXECUTIVE DIRECTOR

Welcome to this edition of the California State Sheriffs' Association Magazine.

Unfortunately, due to the COVID-19 pandemic, the California Peace Officers Memorial Ceremony was cancelled.

The California Peace Officers Memorial Ceremony is where we remember the incredible service and sacrifice of the men and women who gave their lives in the line of duty in 2019. They paid the ultimate price and it is our duty to assure they are never forgotten.

California Peace Officers' Memorial Ceremonies have been conducted in the State Capitol since 1977.

We pay tribute to the fallen officers who made the ultimate sacrifice last year:



Officer Natalie Corona Davis Police Department EOW: January 10, 2019



Sergeant Steve Licon California Highway Patrol, Riverside Area EOW: April 6, 2019



Officer Tara O'Sullivan
Sacramento Police
Department
EOW: June 19, 2019



Officer Andre Moye, Jr.
California Highway Patrol –
Riverside Area
EOW: August 12, 2019



Deputy Brian Ishmael
El Dorado County
Sheriff's Office
EOW: October 23, 2019

We feel great sympathy for the families who have lost their loved ones in these tragic incidents and we offer our sincere condolences. *



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Legislative Update



- CORY SALZILLO
- LEGISLATIVE DIRECTOR

nder normal circumstances, a springtime in the Legislature is generally marked by months of fast-moving policy and fiscal committee hearings for thousands of legislative proposals. This year, along with so many other facets of everyday life, the work of the California State Legislature has been forced to adapt to the CO-VID-19 crisis. In order to protect the health and safety of thousands of staff and stakeholders who work in and around the Capitol and thousands of Capitol visitors, and to comply with state and local stay-home orders, the Senate and Assembly leadership paused legislative session for a short time and returned in-person on May 4 to resume committee and budget hearings. During that extended "recess," much work was being done behind the scenes and over conference calls, virtual meetings, and email to avoid too much disruption. With a few policy and fiscal deadlines having passed, the Legislature approved a new legislative calendar and truncated its hearing schedule, with the goal of concentrating on COVID-19 related legislation and attending to an unprecedented state budget deficit.

Sheriffs have done much leading up, and in response, to the CO-VID-19 outbreak. Public health and safety remain the top priorities and we have worked closely with state and local partners to protect the public along with the populations in our care and custody. We have taken measures to safeguard public safety while preventing and slowing the spread of the virus. We have worked with the courts to address justice needs while keeping people safe. We have worked with the Commission on Peace Officer Standards and Training (POST) and the Governor's Office to find appropriate alternatives to in-person training and allow formerly employed or retired peace officers to return to work more efficiently to help address staffing challenges.

Also, and importantly, we have been in constant contact and collaboration with the Governor's Administration and the Legislature to help them grasp the immense pressure Counties and Sheriffs are under as they continue to provide for the most vulnerable populations in their care, while faced with a catastrophic budget crisis. We worked with our county partners to ask for a backfill for lost Realignment revenue in both 2019-20 and 2020-21. We also engaged the federal government to continue its efforts to fiscally support state and local governments as COVID-19 response continues and recovery commences.

On June 15, the Legislature adopted the main budget bill and a few trailer bills that enacted various budget provisions without a global agreement between the Legislature and the Governor. On Friday, June 26, the California State Assembly approved the package negotiated by the Legislature and the Governor to complete most of the 2020-21 State Budget while the Senate adopted the spending plan the day before. The Governor is expected to sign the budget package by the July 1 deadline.

In most years, both houses of the Legislature review various budget proposals through a months-long budget subcommittee process, adopt their own versions of the state budget, and reconcile their differences through a conference committee while negotiating a final deal with the Governor. Because of the truncated legislative schedule necessitated by the COVID-19 outbreak, many normal processes were not utilized and additional time was needed beyond the June 15 deadline to address California's \$54.3 billion budget deficit.

The final budget agreement includes General Fund expenditures totaling \$133.9 billion for 2020-21. By comparison, the January budget proposed General Fund spending of \$153.1 billion. Of note, the budget includes a partial backfill of lost Realignment funds, which will help counties deal with one part of their budget shortfalls. The backfill provides \$750 million to counties statewide, which could grow to \$1 billion total if sufficient federal funds materialize.

The final budget also contains fewer cuts than the May Revision and the budget permits more time for federal funds to materialize in order to restore those cuts. While the May Revision identified "trigger cuts" that were made on July 1 unless \$14 billion in federal funds became available by that date, the final budget relies more on spending deferrals to address the budget deficit if federal funds are not available by October 15.

Switching gears, and as referenced earlier, the Legislature, due to adjourn on August 31, is operating under a condensed calendar. Members were asked to narrow their legislative package and pursue only

bills that are COVID-19 emergency-related or otherwise related to pressing matters. This has led to many proposals being put on hold. Some of these proposals, which we believe could have hampered law enforcement's ability to effectively protect the public, are listed below.

AB 2093 (*Gloria - D*, *San Diego*) would have required every public record transmitted by email to be preserved for at least two years.

AB 2261 (*Chau*, *D* – *Los Angeles*), which would have severely restricted the use of facial recognition technology, was held in the Assembly Appropriations Committee Suspense file and is dead for the year.

AB 2355 (Bonta - D, Alameda) would have made it an unlawful employment practice for an employer to refuse to hire or employ a person or to bar or to discharge a person from employment or from a training program leading to employment because of the employee's status as a qualified cannabis patient.

AB 3058 (*Chu - D, San Jose*) would have created new, more burdensome requirements relative to the storage of firearms in vehicles that did not appropriately exempt law enforcement officers and vehicles.

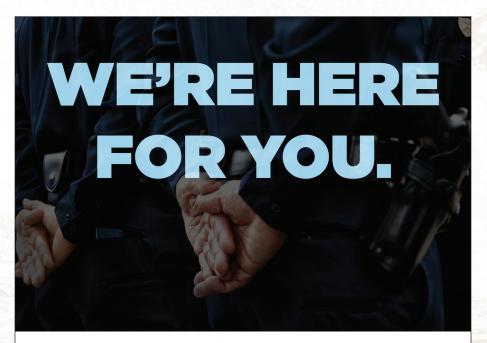
AB 3071 (*Mullin - D*, *South San Francisco*) allows only nonlead ammunition to be fired at a sport shooting range or indoor shooting range.

SB 1010 (*Jackson - D, Santa Barbara*) would have enacted a five-year ban on law enforcement agencies or officers developing, acquiring, possessing, accessing, using, or sharing any facial recognition or other biometric surveillance system.

SB 1143 (Wiener - D, San Francisco) In response to a state audit on automated license plate reader (ALPR) systems, this bill requires annual internal license plate reader system audits and requires destruction of all ALPR information retained for longer than two weeks.

Over the next few months, it is likely that several bills relative to policing reforms will be considered by the Legislature. We will continue to stay engaged with the Legislature, the Governor's Administration, and other stakeholders as these bills navigate their way through the legislative process.

Cory Salzillo, CSSA's Legislative Director, is a partner of the firm WPSS Group, a pre-eminent team of advisors on matters involving state and local government. The firm effectively influences public policy in a broad spectrum of public sector issues.



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Legal Update



- JIM TOUCHSTONE
- GENERAL COUNSEL

THE EVOLUTION OF SB 1421

Governor Jerry Brown signed SB 1421 into law in September 2018. The new law, which went into effect on January 1, 2019, makes several substantial statutory changes that affect the confidentiality of certain records with respect to response to requests for inspection and production pursuant to the California Public Records Act ("CPRA"). Specifically, the following four categories of public records are no longer confidential pursuant to Government Code section 6254(f) and Penal Code section 832.7: 1) records of officer involved shootings; 2) records of officer uses of force that result in death or great bodily injury; 3) records relating to an incident in which a sustained finding was made that an officer engaged in sexual assault against a member of the public; and 4) records of sustained incidents of dishonesty.

espite generally removing the confidentiality protections for these four categories of documents, SB 1421 explicitly permits redaction of certain types of information that may be contained in these categories of documents. Information that may be redacted includes: personal information, including home addresses, phone numbers, identities of family members; information to preserve the anonymity of complainants and witnesses; medical, financial or other information that is protected by law or that would cause an invasion of privacy that clearly outweighs the public interest in disclosure; and information where there is a specific, articulable, and particularized reason to believe that disclosure of the records would pose a significant danger to someone. In addition, SB 1421 permits the delay in disclosure of documents if it would impair criminal investigations or prosecutions, or impair administrative investigations of involved peace officers.

As with many new laws, there are ambiguities in the statutory changes made by SB 1421 that require clarification from the courts to provide agencies with guidance concerning how these statutory changes must be applied in order to comply with CPRA requests for the encompassed records. The courts have slowly been working through this process to provide clarity to agencies by means of issuing appellate opinions. One issue that was unclear after the adoption of SB 1421 was

whether the statutory changes applied retroactively to documents that were created prior to January 1, 2019.

On March 29, 2019, in the case entitled Walnut Creek Police Officers' Association v. City of Walnut Creek et al., the California First District Court of Appeal answered this question in a succinct opinion. The Court explained that "the critical question for determining retroactivity usually is whether the last act or event necessary to trigger application of the statute occurred before or after the statute's effective date," citing People v. Grant. The Court determined that the "event necessary to trigger application" of the new law-a request for records maintained by an agency—would necessarily occur after the law's effective date of January 1, 2019, whether or not the records were created before 2019. Moreover, the Court observed that application of new law is retroactive "only if it attaches new legal consequences to, or increases a party's liability for, an event, transaction, or conduct that was completed before the law's effective date." The Court explained that SB 1421 does not change the legal consequences for peace officer conduct described in pre-2019 records. Pursuant to this opinion, agencies are required to disclose responsive records generated prior to January 1, 2019, unless another exemption is applicable that would permit nondisclosure of such records.

Another issue that agencies have been struggling with is, "Do we have to respond to CPRA requests for records in our possession that we did not create?" This question was recently answered in the case entitled *Becerra v. Superior Court.* In *Becerra*, the First District Court of Appeal held that SB 1421 generally requires the disclosure of all responsive records in the possession of the California Department of Justice (the "Department"), regardless whether the records pertain to officers employed by the Department or by another public agency and regardless of whether the Department or another public agency created the records. The case also clarified another issue created by SB 1421, that is, "Do other exemptions to disclosure, other than Government Code section 6254(f) and Penal Code section 832.7, still apply to the covered categories of documents?"

In answering this question, the Court found nothing in the statutory text suggesting that the CRPA as a whole was displaced by the revisions to Section 832.7 made by SB 1421. The Court noted that Section 832.7's beginning phrase - "[n]otwithstanding... any other law" - could not reasonably be interpreted to do away with the other exemptions set forth in the CRPA. The Court explained that had the Legislature intended for Section 832.7 to override the CPRA catchall exemption set forth in Government Code section 6255, it could have explicitly said so,

as it did for Government Code section 6254(f). This holding is critical to legal counsel who regularly respond to CPRA requests on behalf of public entities.

The ambiguities in SB 1421 are unfortunately not limited to those discussed above. As with the issues set forth above, the additional ambiguities will ultimately need to be clarified by the courts of appeal as the disputes between requestors under the CPRA and responding agencies are resolved.

Information contained in this article is for general use and does not constitute legal advice. This article is not intended to create, and receipt and review of it does not constitute, an attorney-client-relationship with the author.

James R. Touchstone is a partner with the public sector law firm of Jones & Mayer. He serves as General Counsel to CSSA. Information on www.jones-mayer.com and in this article is for general use and does not constitute legal advice. This information is not intended to create, and receipt of it does not constitute, an attorney-client relationship.

- (1999) 20 Cal.4th 150, 157.
- ¹¹ 2020 Cal. App. LEXIS 78 (1st Dist. Jan. 29, 2020).

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Promising Practices and Innovations in Corrections



Orange County Sheriff's Department Opens Its First Jail Units for U.S. Veterans

- WRITTEN BY GREG HARDESTY ON DECEMBER 30, 2019
- BEHIND THE BADGE https://behindthebadge.com/orange-county-sheriffs-department-opens-its-first-jail-units-for-u-s-veterans/

U.S. Army Veteran Garrett F. earned two Purple Hearts while serving as an infantryman during deployments to Iraq and Afghanistan.

He was shot in the chest and shoulder on combat missions in his five-year career.

Post-release, Garrett hurt himself.

Seeking to satisfy the void he felt from lacking the adrenaline rush of combat, Garrett fell into drug addiction and, eventually, crime. He now is serving time for a drug possession conviction at the Theo Lacy Facility in Orange.

But Garrett, 39 and married, has more reason than ever to believe he has a shot at staying sober and getting his life back on track.

On Jan. 2, 2020, he will become the first inmate assigned to the Housing Unit for Military Veterans (HUMV) at the Theo Lacy Facility. The 32-bed section is reserved for select veterans incarcerated for non-violent crimes.

Modeled on similar units in other states, the HUMV is the OCSD's first-ever such housing unit designed to support successful transition for veterans post-release.

The HUMV includes patriotic-themed murals on the walls, 55-inch televisions, game room-style tables, and flags representing each branch of the military.

To participate in HUMV, inmates must meet specific security criteria and agree to actively participate in the programming.

Inmates assigned to the HUMV will get access to additional privileges including more out-of-cell time and programming tailored to veterans such as peer mentoring, post-release employment resources and workshops, financial planning classes, and substance abuse services, among other programs.



The Housing Unit for Military Veterans (HUMV) at the OCSD Theo Lacy Facility has 32 beds, patriotic-themed murals on the walls, big-screen televisions, game room-style tables, and flags representing each branch of the military. Steven Georges/Behind the Badge

The Housing Unit for Military Veterans (HUMV) at the OCSD Theo Lacy Facility has 32 beds, patriotic-themed murals on the walls, big-screen televisions, game room-style tables, and flags representing each branch of the military.

Steven Georges/Behind the Badge

"It's amazing," Garrett told reporters who toured the facility Dec. 30. "I'm very happy. Just excited. You guys are giving me this opportunity to rebuild myself and get back to my family, my life."

He added: "Addiction is my worst enemy, and I really want to change that. And I think the program you guys started here is a blessing in disguise."

Sheriff Don Barnes, joined by Congressman Lou Correa and state Sen. Tom Umberg, said the HUMV is critical for veterans to receive the services they need after making poor choices.

"We're giving (Garrett) every opportunity to make positive decisions, reconnect with his family, and be the guy that I know he is," Barnes said. "We're going to serve him. We're going to give back to him, and we're going to support him going forward so that he has every tool he needs in the toolbox and walks out these doors one day."

Barnes said HUMV inmates will enjoy a strong support system when they're released.

"I couldn't be prouder of Garrett," he said. "I told him personally how proud I am (he is a) pioneer in this program. It takes a lot of courage on his part to step outside his comfort zone (and) risk a little bit with tremendous opportunity and reward."

Correa, who serves on the The House Committee on Veterans' Affairs, praised Barnes for thinking outside the box.

"What the real issue here is...we're talking about a very small percentage of Americans, citizens and residents who go off and fight, serve voluntarily in our military forces, go to Afghanistan, Iraq, and other parts of the world that we don't even know exist, (to) defend our country.

"They do it with honor, with bravery," Correa added. "God knows what they see out there on the battlegrounds, and yet when they come back to society, we expect them to turn all of that off and to be good, model citizens. We forget to ask (them), 'What are those invisible scars that you continue to carry in your soul and in your heart?"

Added Correa: "As a veteran, we're going to put you in front of the line to make sure that you get rehabilitated, to make sure that we help you heal those invisible scars, those wounds that you have.

"You've earned our respect, and we're going to take care of you when you get back."

Umberg is a retired army colonel. He commended Barnes for "having the vision to invest in those who have dedicated at least a portion of their lives to our safety, our national security.

"All of the participants in this program will have sacrificed something," Umberg added. "Some will have sacrificed their blood. It's up to us to give them the tools to make sure that whatever mistake they made, that mistake is corrected and that they return to society as complete individuals as they possibly can."

OCSD Correctional Programs has partnered with 10 agencies to provide programming for HUMV, including the Department of Veterans Affairs, the Tierney Center for Veteran Services, Working Wardrobes, and the Orange County Probation Department, among others.

The HUMV has room to expand to 64 beds and is open to female inmates too, Barnes noted. He said deputies assigned to HUMV all are military veterans.

The sheriff noted that one county in Arizona has enjoyed a 5 percent recidivism rate with a similar housing unit for jailed veterans.

"I think when you hear 5 percent, it doesn't really have an impact," Barnes said. "But what that means is 19 out of 20 people are not returning to custody, which is tremendously successful."

Garrett said he believes he has a second chance at living a good life.

"And I thank you guys for giving me that second chance," said Garrett, who was working in the construction industry and hopes to land work in the oil fields after he's released.

Garrett said he hopes to enroll in substance abuse programs and undergo behavioral therapy to keep sober.

"I feel very honored," he said of being housed in the HUMV. "Thank you very much."



Recently Retired Sheriffs



Sheriff Tom Allman, Mendocino County

On December 28, 2019, Sheriff Tom Allman retired from the Mendocino County Sheriff's Office after a 34-year career in law enforcement, serving 13 years as Sheriff.

In addition to serving as CSSA's Tribal Issues Committee Chair, Sheriff Allman was also a long-standing active member of CSSA's Board of Directors.



Sheriff Tom Bosenko, Shasta County

On December 30, 2019, Sheriff Tom Bosenko retired from the Shasta County Sheriff's Office after 40-year career at the Sheriff's Office, serving 13 of those years as Sheriff.

Sheriff Bosenko was a long-standing active member of CSSA's Board of Directors, served as the Vice Chair on CSSA's Public Lands Policy Committee, Chaired an Ad Hoc Committee on Marijuana Enforcement, and was an active participant on CSSA's Legislative Committee.



Sheriff Greg Hagwood, Plumas County

On December 30, 2019, Sheriff Greg Hagwood retired from the Plumas County Sheriff's Office after a 31-year career at the Sheriff's Office, serving the last 10 years as Sheriff.

In addition to serving as CSSA's Financial Managers Committee Chair, Sheriff Hagwood also served as the Chair for CSSA's Training Committee.



Sheriff Jay Varney, Madera County

On June 2, 2020, Sheriff Jay Varney retired from the Madera County Sheriff's Office after a 37-year career in law enforcement, serving the last 6 years as Sheriff.

In addition to serving as CSSA's Sheriff-Coroner Committee Chair, Sheriff Varney was also a active member of CSSA's Board of Directors.

Congratulations on your well-deserved retirements. We sincerely thank you for your contributions to CSSA and wish you all the best! *



Humboldt County Sheriff

Unites North Coast Emergency Responders Against Criminal Multi-Casualty Incidents

Two decades after one of the most prolific acts of school violence of its time, something that used to be a tragic rarity has now become almost commonplace and in consequence, a wave of change is sweeping over Northern California first responders.

"We used to focus on schools for fire, but there hasn't been a fire fatality in a school for 50 years," Arcata Fire District Battalion Chief Sean Campbell said. "The new threat is active shooter."

Campbell represents just one of the 39 fire agencies in Humboldt County that are living a new reality in fire service- joining law enforcement to "stop the dying" during criminal multi-casualty incidents.

"The public's expectations of first responders' readiness are rising," Humboldt County Sheriff's Office Analyst Tom Dewey said. "Twenty years after Columbine, law enforcement cannot afford to be training in our own 'silo'. Our role is expanding beyond 'stop the killing' to 'stop the dying,' and doing so requires advanced and ongoing collaboration with our Fire and EMS partners."

Dewey is leading the charge to ensure that collaboration is in place in Humboldt County prior to a criminal multi-casualty incident occurring. In 2018, Dewey was hired by Sheriff William Honsal with the purpose of uniting county first responders and drafting a set of guidelines for all agencies to follow when responding to a criminal multi-casualty incident. The result, the Humboldt County Criminal Multi-Casualty Incident (CMCI) Protocol, is a first of its kind set of guidelines in the county that is breaking down agency barriers and proactively inducing collaboration, allowing for a faster and more efficiently coordinated incident response.

The History of CMCI Planning in Humboldt County

The CMCI Protocol was first conceived in 2013 by a working group of Law, Fire and Emergency Medical Services (EMS) professionals

serving in the North Humboldt Bay area. While active shooter incidents were the primary reason for beginning this Protocol, the guidelines were also envisioned to be responsive for other criminal multi-casualty incidents such as bombings, edged weapon attacks and vehicle rammings.

The groundwork for the Protocol was underway when in 2014, the California Legislature passed AB-1598, which requires the development of collaborative protocols and relationships between Law, Fire and EMS entities to respond effectively and in concert with each other during active shooter incidents.

As the North Bay's CMCI Protocol began gaining traction in the community, it was recognized by Sheriff Honsal as an essential tool that could benefit the entire county.

"In this county, a large criminal multi-casualty incident could involve personnel from more than ten different law enforcement and fire agencies, as well as EMS providers," Sheriff Honsal said. "We have 4,000 square miles to cover, much of that being geographically remote and rugged. During a CMCI response, we will need to rely on some of the over 65 different law, fire and EMS partners in our county. An effective multi-agency response is more likely if all of these agencies have agreed upon common guidelines as to how to train, respond and work together effectively."

In 2018, the Sheriff's Office launched the effort to make the Protocol county-wide.

"The approach was to reach out personally to different agencies around the county through small group meetings and interdisciplinary trainings, sharing concepts of the Protocol and soliciting feedback



and input," Dewey said. "Throughout the project, we've done our best to select, refine and publish in a chronological order the most important information that applies to our reality here in Humboldt County."

While CMCI incidents have many of the same qualities or patterns, a coordinated response will look different for every area, Dewey says. As these incidents are so complex, so too are the guidelines. The Protocol for Humboldt County is roughly 130 pages long and is tailored specifically for county first responders, taking into account all agencies' policies and response procedures.

"The magnitude and scope of the first four to eight hours of an active shooter response is breathtaking. There are so many things that are all urgently important to consider and do right away," Dewey said. "Figuring out what to include and what to leave out has been challenging. Humboldt County is a unique place in many ways, not limited to its limited and diverse response resources, its large size, tough geography, and its isolation from urban centers. We can't simply borrow a similar procedure document from another part of the country, replace their county name with ours and expect it to work."

While lengthy, the Protocol was created to include an incident commander's checklist and a pocket guide for quick reference during an actual incident. Although the Protocol outlines key steps to take during a response, it avoids using "mandate language," allowing agencies to remain flexible during complex incidents. Dewey says the intent is not to replace established procedures and policies, but to supplement them with guidelines that are accepted throughout the county.

After a year of countywide effort, in 2019 the first version of the new Humboldt County CMCI Protocol was published, with most response agencies in the county having signed it in agreement with its content.

"We are constantly reminded of how we must rely on each other throughout the region in order to respond to an incident of this magnitude," Arcata Police Department Chief Brian Ahearn said. Chief Ahearn represents one of the 62 agencies who have signed the new Protocol and will be receiving additional training. "Through the generosity of Sheriff Honsal and the subject matter expertise of Tom Dewey, the Arcata Police Department has confidence and belief in the process and is constantly working to add infrastructure and capacity to our response platform."

Breaking Down Barriers

While the first edition of the CMCI Protocol has been completed, the work is not nearly over. Now that the Protocol has been published and adopted, Dewey has turned his efforts to collaborative training, something that is no easy task.

"Getting firefighters, EMT's and paramedics to come to training

can be very challenging in Humboldt County," Dewey said. "Some responders have to drive an hour or more to come to our trainings. Our ambulance companies are very short-staffed and 36 of our 39 fire departments are all-volunteer agencies."

Geography aside, Battalion Chief Campbell says increased state training requirements and turnover for volunteer firefighters can also make collaborative training tough to implement, particularly for small, rural volunteer departments.

"Just as there is turnover in law enforcement, there's a large turnover in fire due to the training requirements," Campbell said. "Volunteer firefighters are required to have the same level of training as our career firefighters. Geography, coupled with the demand on all firefighters, can make this additional training hard to implement."

While the challenges may seem great, Dewey has steadily been knocking down the obstacles and the silos that interfere with interdisciplinary collaboration.

"Some of our most memorable and positive trainings have been those that have been sponsored over the early evening hours," Dewey said. "We've had fire and police departments serve dinner to the class halfway through the training. Cops, EMTs and firefighters sharing a meal can create the setting for enhanced relationships and productive training between the disciplines."

Dewey and a cadre of about 35 volunteer instructors from three different disciplines organize the trainings, which range from inclass lectures and focused response walk-throughs, to full incident exercises. Every training provides the opportunity for attendees to work on multi-disciplinary teams, helping to grow the relationship between first responders.

"In my 15 years of fire service, we didn't get to know our law enforcement partners. Now, there's a whole different level of trust, respect and teamwork between us," Campbell said. "Now I know almost every officer that works in our district area by first name. It really makes a big difference."

Campbell says when the trainings first began, local agencies saw how "messy" an active shooter response can be without common guidelines. Now, each discipline is able to see how a response should be handled from all sides.

"Humboldt Bay Fire has learned that it is imperative that law and fire continue to train together," Humboldt Bay Fire Captain Bret Banducci said. "Training with mutual partners has helped build relationships throughout the county, identifying how each agency plays a critical role in the overall response from start to finish."

The CMCI Protocol relies heavily on the Incident Command System (ICS) as a means of effective collaboration and response. While fire agencies have been using ICS for years, it's a newer concept for law enforcement on the North Coast.



In last three years, the Humboldt County Sheriff's Office has adopted ICS for day-to-day responses, scaling up ICS when necessary. By practicing ICS integration through the CMCI Protocol, both law and fire agree that the disciplines are better prepared to work together, no matter what the incident may be.

"We hope that whether the real-world call for service involves a major traffic accident, a roaring structure fire or a violent 5150, there is an improved chance that the Law, Fire and EMS responders will work more effectively and collaboratively if they have been through our Protocol training together."

A Look Toward the Future

As 2019 has come to a close and so too the Protocol's first year on

the books, Dewey has big goals of program expansion in the new year, with hopes to unite one more key player with the response framework: civilian stakeholders.

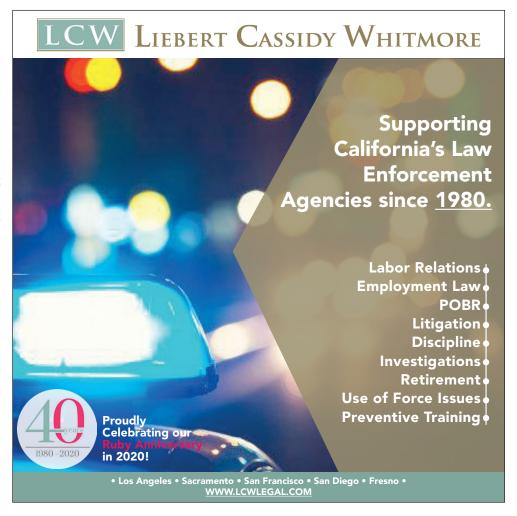
"Our goal in 2020 is to begin inviting a small number of selected civilian stakeholder 'observers' to attend our four-hour introductory Fire/Law/EMS training," Dewey said. Those observers include school administrators, private security representatives, and others who may have site responsibility during the first hours of an Active Shooter response. "We believe that these 'observers' receiving orientation and awareness training will improve their readiness to help the response to a real event."

During the trainings, civilian representatives may also be given opportunities to revisit their own on-site plans to evaluate how they might dovetail with the CMCI Protocol, initiative their own notifications, handle evacuations and reunions, and other related concerns.

"When it comes to criminal multi-casualty incidents, we are all in this together," Sheriff Honsal said. "These events impact our entire community. From the start of the incident, to the days and weeks of recovery following, we need all the key players, law, fire, EMS, and civilian stakeholders, to be prepared to stop the dying, which lays the foundation for healing. I look forward to the progress we will make in 2020."

While the CMCI Protocol is not available to the public for security purposes, the Humboldt County Sheriff's Office is willing to make it available to interested California first responder agencies and welcomes feedback of any type related to the Protocol.

To learn more about creating your own CMCI protocol or to obtain a copy of the Humboldt County Protocol, contact **Tom Dewey** at **tdewey1@co.humboldt.ca.us.**



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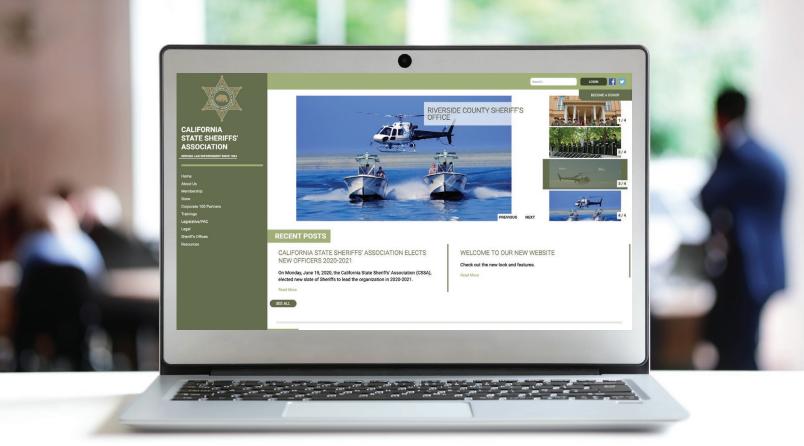
Passed Away March 31, 2020

CSSA wishes to thank the donor whose contribution was made in memory of Deputy Pontier.



Due to unforeseen circumstances, the California Peace Officers' Memorial Foundation (CPOMF) regrets to inform you, that they have indefinitely suspended their efforts to secure the Drive to Remember "Specialized" license plate program. The required State agency was not able to commit to new contractual requirements it had recently required.

The CPOMF thanks you for your continued support of their charitable mission and appreciates your patience and understanding during this situation.



The New Website is Here

Note from the Executive Director:

First of all, I would like to thank our members for their support, we know that there are many Associations that one can donate to and we are glad that you have chosen the California State Sheriffs' Association.

We are pleased to inform you that we are now live on our new user-friendly website. The website has many new features. Please note, you must have a username and password to log into your profile on the website.

You will be receiving an email from us with your online login credentials, if we have your email on file. If we do not have an email for you and you would like to be notified, please email us your information at members@calsheriffs.org. We can also send you a letter with the login credentials. Joint and Lifetime Joint members will only be receiving one set of credentials. After your initial login, you will be able to change your login and password to one of your choosing.

Features for the different levels of membership include:

Student/Recent Grad, Associate, Joint and Business Members: You will be able to renew your membership, purchase merchandise and make additional tax-deductible donations online.

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ductible donations online. Lifetime member specific merchandise can only be purchased if you are Lifetime member.

If you are not a member and would like to become one – you can also do that online.

Corporate 100 Partners: You will be able to renew your membership, purchase merchandise, make additional tax-deductible donations online.

In addition, the website will allow you to register for future events (Annual Conference and Corporate 100 Partner Event). This is open to Corporate 100 Partners and is by invitation only.

If you would like to become a Corporate 100 Partner please call 916.375.8000 or email cweathers@calsheriffs.org.

For our Sheriffs and their Personnel: The website will allow you to register for our trainings. These trainings are open to sheriffs' personnel and are by invitation only.

California State Sheriffs' Association

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